

1 IN THE MATTER OF COMPLIANCE WITH RCW )  
 2 70A.15 AND THE GENERAL REGULATIONS FOR )  
 3 AIR POLLUTION SOURCES OF THE SOUTHWEST ) SWCAA 24-3659  
 4 CLEAN AIR AGENCY ) REGULATORY ORDER  
 5 ) CONSENT ORDER  
 6 LANXESS Corporation RESPONDENT )  
 7 Kalama, WA )

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**BACKGROUND**

- 10 1. LANXESS Corporation (LANXESS) operates a synthetic organic chemical manufacturing  
 11 facility of specialty and fine chemicals located at 1296 NW Third Street in Kalama,  
 12 Washington. This facility's operations are regulated by the provisions of SWCAA Air  
 13 Discharge Permit 13-3041 and Title V Air Operating Permit SW99-10-R1A.
- 14 2. On August 14, 2024, LANXESS notified the Southwest Clean Air Agency (SWCAA) of  
 15 their intention to conduct a planned plant-wide shutdown, which generally occurs annually,  
 16 from September 9, 2024, through October 2, 2024.
- 17 3. Under normal circumstances, the headspaces of Tank T-70, Tank T-71, and Tank T-42,  
 18 saturated with toluene vapor, are vented through the Vent Header System (VHS) to carbon  
 19 beds and regenerative thermal oxidizers for final control of toluene and volatile organic  
 20 compounds (VOCs). Tank T-70 and Tank T-71 are equipped with glycol chillers to reduce  
 21 the toluene concentration on the vapor, prior to venting to the VHS. Vapor is sent to the  
 22 VHS if the headspace pressure exceeds +0.8 inch of water volume (iwc) and the D-PAD  
 23 valve opens. The tanks are also equipped with pressure/vacuum valves (PVVs) that open

- 24 if the headspace pressure exceeds +1.8 iwc and emergency safety valves that open if the  
25 headspace pressure exceeds +2.5 iwc. During the shutdown, LANXESS will be  
26 maintaining a minimum tank headspace pressure of +0.5 iwc by introducing nitrogen.
- 27 4. Due to the shutdown, the carbon beds and regenerative thermal oxidizers will not be in  
28 operation and therefore, there will be no flow through the VHS. Under these circumstances  
29 without an alternate means of control, it is expected that the PVVs will open periodically  
30 to relieve tank pressure due to temperature changes and vapor growth from nitrogen  
31 padding, leading to excess emissions.
- 32 5. LANXESS proposes to install and operate a temporary horizontal portable emission control  
33 system (PECS) for the purposes of controlling toluene vapors and avoiding violations due  
34 to excess emissions under the Air Discharge Permit and Title V Air Operating Permit  
35 during the shutdown.
- 36 6. The PECS is a John Zink Hamworthy portable, trailer-mounted unit rated at 41 million  
37 British Thermal Units (MMBtu) per hour heat capacity. It has an operating temperature of  
38 500 to 1,800 °F and a retention time of greater than 1 second. It is expected to produce  
39 emissions of nitrogen oxides (NO<sub>x</sub>) at 0.15 lb/MMBtu, carbon monoxide (CO) at 0.20  
40 lb/MMBtu and have at least a 98% reduction in total hydrocarbon vapor emissions,  
41 including toluene and other VOCs.
- 42 7. The PECS will be connected upstream of the carbon beds and induce a flow using a variable  
43 speed process vapor blower, which will be used to pull a vacuum on the VHS. This flow  
44 would, in the case where the D-PAD valve is open, draw toluene saturated vapor to the  
45 PECS, where those vapors will be controlled through controlled combustion with pipeline  
46 natural gas.

47 8. During the shutdown, only the vapors from the headspaces of the toluene tanks will be  
48 controlled by the PECS, and all other potential source of emissions connected to the VHS  
49 will be valved off or otherwise isolated from the system.

50 **APPLICABLE REGULATIONS**

51 9. The purpose of this Regulatory Order - Consent Order is to set forth and establish operating  
52 parameters and monitoring, reporting, and recordkeeping requirements applicable to the  
53 PECS, a temporary air pollution source operated by LANXESS.

54 10. Pursuant to the United States Clean Air Act under 42 U.S.C. 7401 *et seq.* and the  
55 Washington Clean Air Act under Chapter 70A.15 Revised Code of Washington (RCW),  
56 SWCAA has adopted regulations for the control of air contaminant emissions.

57 11. In conformance with RCW 70A.15, the policy and purpose of SWCAA is to control and  
58 regulate the emission of air contaminants from sources within the jurisdiction of SWCAA,  
59 to prevent violations of federal, state, and local air pollution regulations, to provide uniform  
60 administration and enforcement of the aforementioned regulations, and to effectuate the  
61 requirements and purpose of RCW 70A.15.

62 12. RCW 70A.15.1070 prohibits any person from causing or permitting air pollution in  
63 violation of RCW 70A.15 or any ordinance, resolution, rule or regulation promulgated  
64 pursuant to RCW 70A.15.

65 13. RCW 70A.15.2040 provides SWCAA the authority to issue such orders as may be  
66 necessary to effectuate the purpose of RCW 70A.15 and enforce the same by all appropriate  
67 administrative and judicial proceedings.

68 14. SWCAA 400, General Regulations for Air Pollution Sources, which was promulgated  
69 pursuant to RCW 70A.15, provides for the control of air contaminants from all new,

70 modified, and existing emission units in Clark, Cowlitz, Lewis, Skamania and Wahkiakum  
71 Counties in the state of Washington.

72 15. SWCAA 400-230, Regulatory Actions, provides SWCAA the ability to take actions to  
73 enforce its regulations to meet the provisions of RCW 43.21B.300 including the penalty  
74 provisions of RCW 70A.15.3150 and RCW 70A.15.3160.

75 16. SWCAA 400-230(1)(e), Consent Order, provides SWCAA the ability to issue a Consent  
76 Order to establish a schedule for activities and necessary steps to achieve compliance with  
77 applicable regulations.

78 **SPECIFIC REQUIREMENTS**

79 NOW HAVING CONSIDERED THIS MATTER AND BEING DULY ADVISED, IT IS  
80 HEREBY ORDERED:

81 17. THAT, this Consent Order will take effect upon signature by an authorized representative  
82 of LANXESS and will be effective until **October 12, 2024**, after which it will expire and  
83 be of no further force or effect and authorization to operate the PECS will discontinue,  
84 unless altered by mutual agreement by SWCAA and LANXESS.

85 18. THAT, LANXESS must install the PECS, as proposed, and in accordance with  
86 manufacturer's specifications. The PECS must be installed at a location downstream of  
87 Tank T-70, Tank T-71, and Tank T-42 where the emissions from the tank headspaces  
88 combine and upstream of the carbon beds.

89 19. THAT, LANXESS must operate the PECS, as proposed, and in accordance with the  
90 manufacturer's specifications. In addition, LANXESS must:

91 (a) Operate the PECS on natural gas and pad gas from the toluene tanks, only;

92 (b) Maintain the operating temperature at a minimum of 1,400 °F, as a 1-hour average;

- 93 (c) Maintain a sufficient flow through the PECS when the D-PAD vent is open to  
94 provide adequate combustion and maintenance of the minimum operating  
95 temperature;
- 96 (d) If the D-PAD vent is closed and there is no flow from the VHS to the PECS, provide  
97 an alternate means to provide adequate combustion and maintenance of the  
98 minimum operating temperature;
- 99 (e) Operate the PECS with a flame present at all times; and
- 100 (f) Operate the PECS such that visible emissions do not exceed zero percent (0%) for  
101 more than three (3) minutes in any 1-hour period as determined in accordance with  
102 SWCAA Method 9:

103 20. THAT, LANXESS must notify SWCAA:

- 104 (a) When the PECS is installed and begins operation;
- 105 (b) Whenever the VHS is not being controlled by the PECS;
- 106 (c) Whenever the PVVs of Tank T-70, Tank T-71, or Tank T-42 open; and
- 107 (d) Whenever there is an upset or malfunction of the PECS or any system connected  
108 to it.

109 21. THAT, LANXESS must monitor and record the following:

- 110 (a) The headspace pressure for Tank T-70, Tank T-71, and Tank T-42, as a 5-minute  
111 average, at minimum.
- 112 (b) The glycol supply and return temperatures at X-70, each, continuously
- 113 (c) The status of the D-PAD valve, continuously
- 114 (d) The vapor flow rate, as a 1-hour average, continuously
- 115 (e) The PECS operating temperature, continuously

- 116 22. THAT, during each shift, while the PECS unit is operating normally, a brief qualitative  
117 observation must be performed to check for visible emissions. This observation should be  
118 made during daylight hours and only when the unit is in normal operation (i.e., not during  
119 startup, shutdown, or upset conditions).
- 120 (a) If no visible emissions are observed, then a record of the observations must be  
121 made, and no further action is necessary.
- 122 (b) If any visible emissions are observed, then LANXESS must:
- 123 (i) Take corrective action until no visible emissions are observed and verify  
124 compliance per 22(a)(iii);
- 125 (ii) Record all observations and corrective actions taken. If visible emissions  
126 cannot be reduced to zero or be verified to comply with the visible emissions  
127 limit within one (1) business day of discovery, then LANXESS must report  
128 the excess emissions, make a record, and take corrective actions until the  
129 unit can be demonstrated to comply with the limit and verify compliance  
130 per 22(a)(iii); and
- 131 (iii) When verifying compliance with the opacity limit after observation of  
132 visible emissions, LANXESS must take six (6) minutes of opacity readings,  
133 at minimum, in accordance with SWCAA Method 9.
- 134 23. THAT, if the PECS is taken offline while the D-PAD valve is open, for any reason,  
135 LANXESS must notify SWCAA and note the date and time that uncontrolled venting  
136 occurred. Under such circumstances, LANXESS must take all reasonable actions to  
137 minimize emissions until such time as the emissions can be controlled. SWCAA must be

138 notified after the PECS is brought back online and must note the date and time that the  
139 controls were reestablished.

140 24. THAT, LANXESS must submit to SWCAA with the October Title V deviation report, due  
141 November 30, 2024, and subsequently by no later than March 15, 2025, as part of the  
142 annual emissions inventory for the calendar year 2024, the sum of emissions for the PECS.  
143 This submission must include the total emissions of NO<sub>x</sub>, CO, VOCs, particulate matter  
144 (10 microns or less), particulate matter (2.5 microns or less), sulfur dioxide, SWCAA toxic  
145 air pollutants, and federal hazardous air pollutants for the relevant operating period. The  
146 submission must also include all calculations, background data, and assumptions utilized  
147 in deriving the reported emissions.

148 **GENERAL REQUIREMENTS**

149 25. THAT, for the purpose of ensuring compliance with this Consent Order or any other  
150 applicable requirement, duly authorized representatives of SWCAA must be permitted  
151 access, pursuant to 42 U.S.C. 7414(a) and RCW 70A.15.2500, to the Facility's premises  
152 and all sources being constructed, owned, operated, and/or maintained thereon for the  
153 purpose of inspecting said facilities and to make or require such tests as may be deemed  
154 necessary for the purpose of determining the status of compliance with the terms of this  
155 Consent Order or any other applicable requirement.

156 26. THAT, the provisions, terms, and conditions of this Consent Order will be deemed binding  
157 upon, and inure to the benefit of, LANXESS, its officers, directors, agents, servants,  
158 employees, assigns, successive owners, and/or partners of the source, as well as all persons,  
159 firms, and corporations acting under or for the source.

- 160 27. THAT, this Consent Order does not supersede requirements of other agencies with  
161 jurisdiction and further, this Consent Order does not relieve LANXESS of any applicable  
162 requirements of any other governmental agency.
- 163 28. THAT, compliance with the terms of this Consent Order will not relieve LANXESS from  
164 the responsibility of compliance with the applicable provisions of:
- 165 (a) SWCAA 400;
  - 166 (b) Any previously issued Regulatory Order (except as specifically amended or  
167 superseded by this Consent Order);
  - 168 (c) RCW 70A.15;
  - 169 (d) Title 173 Washington Administrative Code;
  - 170 (e) Any other applicable emission control requirements; nor
  - 171 (f) Any resulting liabilities and/or legal remedies for failure to comply.
- 172 29. THAT, if any provision of this Consent Order is held to be invalid, all unaffected provisions  
173 of this Consent Order will remain in effect and will be enforceable.
- 174 30. THAT, no change in this Consent Order will be made or be effective except as may be  
175 specifically set forth by written order of SWCAA upon written application by LANXESS  
176 for the relief sought.
- 177 31. THAT, the requirements of this Consent Order will survive any transfer of ownership of  
178 the Facility or any portion thereof.
- 179 32. THAT, SWCAA may, in accordance with RCW 70A.15 impose such conditions as are  
180 reasonably necessary to assure the maintenance of compliance with the terms of this  
181 Consent Order, RCW 70A.15, and the applicable rules and regulations adopted therein.



182 33. THAT, this Consent Order must be posted conspicuously at or near the PECS unit or be  
183 readily available upon request.

184 34. THAT, failure to comply with this Consent Order and applicable regulations may result in  
185 additional enforcement action and escalated civil penalties.

186 DATED on 8/29/2024

187  
188 Authorized by: 

189 Uri Papish, Executive Director

190 Southwest Clean Air Agency

191 LANXESS hereby accepts the foregoing Consent Order and agrees to abide by and be bound by  
192 the provisions, terms, and conditions contained therein.

193 DATED on Sept 3, 2024

194  
195 Signed by: 

196 Galen Hathcock, Site Director

197 LANXESS Corporation